

Message Text

PAGE 01 NATO 03825 142144Z

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-15 TRSE-00 MBFR-03

SAJ-01 ACDA-19 AEC-11 SS-15 NSC-10 RSR-01 /136 W

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FM USMISSION NATO

TO SECSTATE WASHDC 1177

SECDEF WASHDC

INFO USCINCUER VAIHINGEN

USNMR SHAPE

USLO SACLANT

S E C R E T USNATO 3825

E.O. 11652: XGDS-1

TAGS: PFOR, NATO

SUBJECT: NPG- 13 AUGUST STAFF GROUP MEETING

REF: (A) NPG/D(73)8; (B) NPG/D(73)9

BEGIN SUMMARY: NPG STAFF GROUP (SG) MET 13 AUGUST TO CONTINUE DISCUSSION OF MC/SHAPE REPORT ON THE EARLY COMBINED USE (ECU) OF NUCLEAR AND CONVENTIONAL WEAPONS, (REF. (A)) AND TO INITIATE DISCUSSION ON THE MC REPORT ON THE IMPLEMENTATION OF THE ADM GUIDELINES (REF. (B)). IS WILL PRODUCE DRAFT PERM REP REPORTS FOR MINISTERS ON BOTH REPORTS. SG WILL CONTINUE DISCUSSION OF NMA REPORTS AND DRAFT PERM REP REPORTS AT NEXT MEETING ON 20 AUGUST. ACTION REQUESTED: GUIDANCE CONCERNING STATUS OF ADM PROGRAMS OF COOPERATION (POC'S), INCLUDING STATUS OF WORK ON SHAPE PROPOSALS TO TRAIN NON-U.S. ADM DELIVERY TEAMS AND TRANSPORTATION OF ADM'S IN NON-U.S. HELICOPTERS, AS WELL AS OTHER U.S. ACTIONS RELATED TO IMPLEMENTATION OF ADM GUIDELINES, FOR USE IN PREPARATION OF PERM REPS REPORT ON ADM GUIDELINES IMPLEMENTATION. END SUMMARY.

SECRET

PAGE 02 NATO 03825 142144Z

1. EARLY COMBINED USE. DURING DISCUSSION OF POSSIBLE CONTENT OF PERM REPS REPORT ON ECU, UK REP (HARFORD) MADE FOLLOWING FOUR POINTS: (1) SHAPE PAPER CONSIDERS THE PROBLEM OPERATIONALLY AND DOESN'T REALLY ADDRESS DETERRENT

EFFECT OF PLANNING FOR ECU; (2) NPG MUST BE CAREFUL NOT TO RESTRICT OR LIMIT NATO'S FLEXIBILITY IN RESPONDING TO A PACT ATTACK; (3) SHAPE AND MC REPORTS SAY THAT ECU IS USEFUL IN STRIKING CONCENTRATED ENEMY UNITS, BUT CAVEAT SHOULD BE ADDED THAT NATO MUST HAVE SUFFICIENT CONVENTIONAL FORCES TO FORCE ENEMY TO CONCENTRATE; AND (4) RELATIVE TO CONCEPTS AND DOCTRINE PAPER (NPG/D(73)5), DOES NATO HAVE PLANS TO FIGHT WITH COMBINED USE? SACEUR HIMSELF CAN CONTROL ONLY CONVENTIONAL USE, WHILE NUCLEAR POWERS HAVE FINAL SAY AS TO RELEASE OF NUCLEAR WEAPONS. HE ALSO POINTED OUT THAT FOR ECU A PROMPT POLITICAL DECISION IS CRITICAL. NETHERLANDS REP (VAN VALDEREN) NOTED THAT PERM REP REPORT SHOULD DRAW ON EARLIER MC AND SHAPE PAPERS ON OPERATIONAL CONCEPTS AND DOCTRINE AND ON FORCE STRUCTURE (NPG/D(73)9) AND NOTE WHETHER NATO'S CONCENTPS AND DOCTRINE AND FORCE STRUCTURE ALLOW FOR ECU.

2. ITALIAN, BELGIAN AND U.S. REPS ALL NOTED PROBLEMS OR POSSIBLE CONFUSION OVER DEFINITION OF ECU IN REF. (A) AND THE RELATIONSHIP BETWEEN ECU, INITIAL USE, FOLLOW-ON USE, IDENTIFYING ENEMY AGGRESSION, ETC. BELGIAN REP (MINET) RECOMMENDED THAT PERM REP REPORT SHOULD GIVE A CLEAR EXPLANATION OF ECU FOR MINISTERS.

3. ADM'S. SG AGREED THAT MC REPORT (REF. (B)) SHOULD GO TO NPG MINISTERS ALONG WITH SEPARATE REPORT BY PERM REPS. (NOTE: MC REPORT WAS POUCHED EARLIER TO JCS BY USDELMC AS IMSWM 127-73 AND MCM 48-73.) IN COURSE OF DISCUSSION OF MC REPORT, SG CHAIRMAN (SEIM) QUESTIONED MEANING OF PHRASE "PROGRAMS (OF COOPERATION) ARE BEING PURSUED," IN THE 11TH LINE OF PARA. 4, AND WONDERED WHETHER THIS MEANT THAT U.S. HAD APPROVED POC'S FOR ADM'S IN PRINCIPLE? HE NOTED THAT LAST SENTENCE OF PARA. 4 WAS AN INDIRECT REQUEST FOR INFORMATION ON THE STATUS OF POC'S FROM THE US., AND SUGGESTED THAT PERM REP REPORT TO MINISTERS SHOULD INCLUDE ADDITIONAL INFORMATION ON THIS SUBJECT. U.S. REP (CLINARD) UNDERTOOK TO SEEK SUCH INFORMATION. YSEIM ALSO NOTED REFERENCE IN PARA. 6 TO A SHAPE PROPOSAL FOR TRANSPORT OF SECRET

PAGE 03 NATO 03825 142144Z

ADM'S IN NON-U.S. HELICOPTERS, AND REQUESTED INFORMATION FROM U.S. ON THE STATUS OF THE PROPOSAL AND FROM SHAPE ON THE IMPORTANCE OF USING NON-U.S. HELICOPTERS. SEIM FURTHER NOTED THAT POC ISSUE IS NOT SOLELY ONE OF OBTAINING AGREEMENTS BETWEEN THE U.S. AND ITS ALLIES, BUT INVOLVES FINANCIAL AND MANPOWER RESOURCES, INCLUDING CONSTRUCTING STORAGE SITES, PROVIDING CUSTODIAL PERSONNEL, WEAPONS COST IF NEW WEAPONS WERE TO BE BUILT, AND EVEN AVAILABILITY OF FISSIONABLE MATERIAL. HE ADDED THAT EVEN A MILITARY COMMANDER MIGHT PREFER TO PUT THE RESOURCES ELSEWHERE, E.G., INTO ARTILLERY OR MISSILES. (COMMENT: AS WASHINGTON IS AWARE, SHAPE RECOMMENDATION FOR TRAINING OF NON-U.S. ADM TEAMS DATES BACK OVER THREE YEARS. (SEE PARA. 15 OF

MINUTE OF VENICE MINISTERIAL MEETING, NPG/D(70)5.) U.S. POSITION CONCERNING STATUS OF THIS AND OTHER ADM-RELATED STEPS (REVIEW OF ADM ALLOCATION AND STOCKPILING AND POSSIBILITY OF MAKING "IMPROVED" ADMS AVAILABLE) HAS CONSISTENTLY BEEN THAT THESE MATTERS ARE STILL UNDER STUDY. SINCE, AT REQUEST OF NPG MINISTERS, PERM REPS MUST REPORT ON STATUS OF IMPLEMENTATION OF ADM GUIDELINES AT HAGUE MINISTERIAL MEETING IN NOVEMBER, WE FEEL IT IS MOST IMPORTANT THAT U.S. NOW PRODUCE FORTHCOMING RESPONSE ON STATUS OF THESE MATTERS, FOR USE IN PREPARING PERM REPS REPORT. REQUEST REPLY IN TIME FOR SG MEETING ON 27 AUGUST, AT LATEST. END COMMENT)

4. SEIM QUESTIONED STATUS OF FRG RESPONSE TO SHAPE ON ADM CONSTRAINTS (PARA. 7 OF REF. (B)). FRG REP (THYES) SAID HE HOPED RESPONSE WOULD BE MADE BEFORE NPG MINISTERIAL.

5. NORWEGIAN REP (SKLETNES) STATED REF PARA. 11 THAT NORWEGIAN AUTHORITIES DO NOT WANT TO LOOK AT CONSTRAINTS IN PEACETIME AND WOULD CONSIDER THE SITUATION IF IT OCCURRED.

6. SG WILL MEET NEXT ON 20 AUGUST TO LOOK AT 3RD REVISION OF CONSULTATION PROCEDURES AND FACILITIES PAPER AND DRAFT PERM REP REPORT ON EITHER EARLY COMBINED USE OR ON IMPLEMENTATION OF ADM GUIDELINES. (DRAFT REPORTS WILL BE POUCHED STATE AND ISA WHEN AVAILABLE.)
RUMSFELD

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Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 14 AUG 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO03825
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 XGDS-1
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730868/abqcebpl.tel
Line Count: 137
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: (A) NPG/D(73)8; (B) NPG/D(73)9
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 14 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14-Aug-2001 by kelleyw0>; APPROVED <21-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NPG- 13 AUGUST STAFF GROUP MEETING
TAGS: PFOR, NATO
To: STATE
SECDEF INFO USCINCUER VAIHINGEN
USNMR SHAPE
SACLANT
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005